

# Regional Planning Commission & Economic Development District

April 9, 2019

City of Berlin City Council 168 Main St Berlin, NH 03570

Re: City of Berlin FY 2021-2030 Ten Year Plan Project Proposals

This letter is intended to communicate an update regarding the City of Berlin's project proposals for the FY 2021-2030 Statewide Ten Year Transportation Plan (TYP). The New Hampshire Department of Transportation (NHDOT) recently completed their review of proposed TYP projects for the North Country Council region. The information in this letter is intended to communicate the results of this review, as well as potential next steps for the City.

As a part of the project review process, NHDOT engineers developed cost estimates and proposed timelines for project proposals. New TYP projects are typically scheduled for construction in the last two years of the TYP (FY 2029 or FY 2030), with preliminary engineering and right-of-way work beginning earlier in the TYP. In order to account for future increases in construction and engineering costs, NHDOT incorporates an assumed 2.55% annual inflation rate in their cost estimates. In addition, NHDOT also considers project elements such as construction management costs and potential utility relocations.

For the FY 2021-2030 TYP round, the NCC planning region was allocated \$6.1 million in funding for new Ten Year Plan projects. The cost estimates provided by NHDOT are useful in determining which proposed projects will fit within the regional funding allocation.

In summary, the City of Berlin's project proposals (NH 16 and NH 110) for the FY 2021-2030 TYP each received cost estimates from NHDOT that exceed NCC's regional allocation of \$6.1 million for new TYP projects. Therefore, adequate funding does not currently exist to support the inclusion of either project in the FY 2021-2030 TYP.

While these projects are not eligible for consideration for the FY 2021-2030 TYP, revised, phased, or scaled-down versions of these projects could be submitted to future Ten Year Plan rounds. NCC can work with the City of Berlin to develop phased, "right-size" proposals that can fit within the regional funding allocations of future TYP rounds. This would include direct technical assistance from NCC transportation planning staff for project development and/or public outreach and participation. Additionally, NCC is evaluating opportunities for providing access to professional engineering services for communities to support the development of project proposals for future TYP funding rounds.

The remainder of this letter includes specific feedback about both project proposals, including NHDOT cost estimates and comments. I encourage you to contact me with any questions.

# Project Proposal #1: NH 16 reconstruction and rehabilitation; sidewalk improvements

Project Phase	City of Berlin Proposal	NHDOT Cost Estimate
Preliminary Engineering	\$350,000	\$936,755 (FY 2024)
Right-Of-Way	\$35,000	\$524,810 (FY 2027)
Construction	\$3,500,000	\$10,329,000 (FY 2029)
Total	\$3,885,000	\$11,790,565

NHDOT's overall cost estimate for the proposed NH 16 project is \$11,790,565. Since this project is located within the City of Berlin urban compact, the project would include a 20% local match, bringing the TYP funding request down to \$9,432,452. Even with this reduction, the TYP portion of the project budget exceeds the NCC regional allocation of \$6.1 million for new TYP projects. Therefore, adequate funding is not available to support the inclusion of the proposed NH 16 project in the FY 2021-2030 TYP.

Reasons for the increase in the cost estimate for this project include:

- Using previous NH 110 project (project #12958B) costs, assumption of \$8,000,000/mile reconstruction costs.
- Assumption of 2.55% annual inflation.
- Required relocation of both aerial and underground utilities, particularly between Hutchins St and Exchange St.
- Large number of residents, businesses, and associated driveways in project area adds to complexity of project and construction management costs.
- Sidewalk widening in certain areas for ADA compliance.
- Retaining wall design/improvements between Hutchins St and Exchange St.

Additional potential considerations for this project (not included in NHDOT cost estimate):

- Potential challenges/costs with sidewalk reconstruction due to proximity to residential retaining walls.
- Intersection improvements in Exchange St area.

## Project Proposal #2: NH 110 reconstruction and rehabilitation

Project Phase	City of Berlin Proposal	NHDOT Cost Estimate
Preliminary Engineering	\$415,000	\$1,180,068 (FY 2024)
Right-Of-Way	\$100,000	\$262,405 (FY 2027)
Construction	\$4,150,000	\$10,963,389 (FY 2029)
Total	\$4,665,000	\$12,405,862

NHDOT's overall cost estimate for the proposed NH 16 project is \$12,405,862. This cost estimate exceeds exceeds the NCC regional allocation of \$6.1 million for new TYP projects. Therefore, adequate funding is not available to support the inclusion of the proposed NH 16 project in the FY 2021-2030 TYP.

Reasons for the increase in the cost estimate for this project include:

Assumption of 2.55% annual inflation



### Regional Planning Commission & Economic Development District

- The project area of NH 110 currently features 12-foot travel lanes with minimal (0 1 foot) shoulders. Full reconstruction of the roadway would require NHDOT to upgrade the roadway to current standards, including a 4-foot shoulder. Widening of roadway would lead to additional costs related to construction, right-of-way acquisition, and relocation of aerial utilities Roadway widening would also require widening of the E-2 posted Jericho Brook Bridge (near St. Laurent Lane).
- Full depth reconstruction of roadway involves significant Traffic Control Plan requirements, increasing construction management costs.

Additional potential considerations for this project (not included in NHDOT cost estimate):

- Full depth reconstruction prior to NHDOT turning roadway over to a municipality is atypical.
   Typical improvements would include resurfacing, and potentially mill and fill or reclamation of roadway.
- A wider shoulder than 4' would be preferable if being proposed for using OHRVs. Any additional shoulder widening beyond 4' would be need to be funded by the City of Berlin. This would include right-of-way and drainage costs.

Sincerely,

Alex Belensz

Planner

North Country Council abelensz@nccouncil.org

(603) 444-6303 x2012

CC: James Wheeler, City Manager

Pam LaFlamme, Community Development Coordinator

Eric Grenier, Public Works Director

# Initial Priority #5: NH 110 roadway reconstruction and rehabilitation (Berlin)

**Project summary:** declining roadway conditions, increased development activity and need for access management, lack of local control over key economic development corridor, restrictions on ATV/OHRV access. Project Background: ATV/OHRV activity has increased significantly in recent years and is a major economic driver for Berlin and the surrounding region. In addition to increased ridership, a number of powersport businesses have opened along NH 110. cope of Work: 1) mill and overlay NH 110 from the end of the Phase NH 110 project to the current urban compact line; 2) full road reconstruction from the current urban compact line to Jericho Lake Rd (new proposed urban compact line). All phases of engineering are likely. Significant ROW expenses are not anticipated.

#### **Review Comments**

- It would appear that Berlin would like the roadway improved with the understanding they would take
  maintenance responsibility over. Ultimately so they can allow ATV use on NH110 from the City to Jericho Lake
  State Park. Which is currently a trail gap.
- Part 1: Mill and fill from Rocky Lane (Berlin Public Works) to urban compact line.= 0.75 miles
- Part 2: Full depth reconstruction from urban compact line to Jericho Lake Road = 2.0 miles
- Current typical is a 12-0, so any improvement will be widening the roadway, assume an 12-4 typical, several
  properties close to road, access management for commercial properties is a big issue, any roadway widening
  will have property impacts, affecting parking, drives, retaining walls, etc..
- Utilities are very close to the road, any widening will require full aerial line relocation.
- Jericho Brook (south end) under NH110 near St. Laurent Lane is a bridge (E-2 posted) and would require widening to meet new typical width.
- Jericho Brook (north end) under NH110 near St. Laurent Road is a bridge but may not require widening it appears to be a 12-4 typical on the bridge.
- If the shoulder is for ATV use and due to this there is a need to have a wider shoulder than 4' the City should pay any additional cost beyond the 4' shoulder width. This should also include the added ROW, drainage, water quality, etc. due to the wider shoulder.
- Historically NHDOT would typical resurface (maybe mill/fill or reclaim) a roadway prior to turning over maintenance responsibility to the Community. Full Depth Reconstruction as proposed is atypical.
- Traffic Control Plan requirements in the full depth section will be very difficult and costly due to the narrow ROW width, increased typical section width, and the 4-5' depth a full depth reconstruction will require.
- Part 1: Mill and fill from Rocky Lane (Berlin Public Works) to urban compact line.= 0.75 miles. Assume 2" mill and 3" overlay @ \$700,000/mile = \$550,000 CON, CE=\$50,000, PE=\$20,000, ROW=\$0.00.
- Part 2: Full depth reconstruction from urban compact line to Jericho Lake Road = 2.0 miles
- Assume typical is 12-4, minimal retaining wall repair work, driveway restrictions required, assumes no intersection changes. Based on reclaim and step box widening for shoulders, assume full depth HBP. \$3,000,000/mi. reconstruction costs. 2.0miles x \$3.0M/mi = \$6,000,000 CON, CE=\$300,000, PE=750,000, ROW=\$200,000
- Jericho Brook (south end) under NH110 near St. Laurent Lane is a bridge (E-2 posted) and would require
  widening to meet new typical width. Assume; \$750,000 CON, CE= \$100,000, PE=\$200,000, ROW=\$0
- Jericho Brook (north end) under NH110 near St. Laurent Road is a bridge but may not require widening it appears to be a 12-4 typical on the bridge. Assume no work except overlay, so costs are included in roadway work. Maybe guardrail upgrade, no widening.

#### **Review Summary**

- NHDOT review identified a total estimated cost of \$ to complete the proposed project scope.
- Values presented below represent the project commencing with PE in 2024; ROW in FY 2027; and CON in 2029.
- The proposed project would use \$12,405,862 of the regional allocation for the 2021-2030 Ten Year Transportation Plan.
- If this project were selected, the proposed scope would need to be aligned with available funds. Estimated
  costs currently exceed the available regional allocation.
- The Year-of-Expenditure (YoE) values include inflation of 2.55%/year and indirect cost rate of 10%/year.

#### **Funding**

Phase	NCC 2019 Estimate	2019 NHDOT Estimate	YoE
PE	\$415,000	FY 2024: \$970,000	FY 2024: \$1,180,068
ROW	\$100,000	FY 2027: \$200,000	FY 2027: \$262,405
CON	\$4,150,000	FY 2029: \$7,750,000	FY 2029: \$10,963,389
Total	\$4,665,000	\$8,920,000	\$12,405,862

#### Pamela Laflamme

From:

Eric Grenier

Sent:

Friday, November 09, 2018 10:18 AM

To:

Pamela Laflamme; Jim Wheeler

**Subject:** 

RE: Proposal questions

#### Route 110

#### Part 1 - Problem

 Currently, the City of Berlin urban compact along Route 110 does not encompass all of the developable area within this corridor. Since the ATV boom, development has started in this area, however it is hindered by the City's lack of control of this corridor. NHDOT currently controls and maintains this section of Route 110.

- The objective is to coordinate with NHDOT to reconstruct the corridor (approx. 2 miles) and in turn take over control and maintenance responsibilities for this corridor. This will help spur development along the corridor.
- In addition, the City would like to tie this corridor into the end of Phase II Route 110 (Completed in 2017) with a mill and overlay, such that the entire corridor has been upgraded.
- Focusing on multi-modal transportation systems, this corridor is heavily used and is the primary access to the Jericho Mtn State Park and Head Pond trail systems. After October 31<sup>st</sup>, this corridor is closed to ATVs by NHDOT, however the trail systems are still open.

#### Part 2 - Need

- The city needs to control this corridor to help spur economic development.
- NHDOT would like to give the City responsibility of this section of road.
- Additionally, the roadway corridor needs to be reconstructed, as the pavement structure and drainage systems are in need of repair.
- The commitment of limited resources to this corridor will hopefully, in turn, produce additional revenues for the
  city. It is critical that the city take this corridor on after it is reconstructed, such that revenues can be maximized
  and defer maintenance costs.

#### Part 3 - Goals

- Improve the corridor conditions for all users (vehicular, pedestrian, bicycles etc.).
- Control/expand the urban compact to Jericho Mtn State Park to spur economic development in this corridor.
- Improve roadway infrastructure (pavement structure, drainage facilities etc.) to improve corridor sustainability and increase the longevity of the system.
- Improve access to local businesses and promote development along this corridor. Make an attractive gateway to help promote development within the city.

#### Part 4 - Project Description

- Transportation problem declining roadway conditions and aging drainage systems leading to reduced roadway function, user rideability, and pedestrian safety/accessibility concerns.
- Lack of ultimate control of this roadway to the Jericho Mtn. State Park hinders long term development potential
  and marketability of properties along this corridor. Extending the urban compact to the Jericho Mtn. State Park
  improves the economic viability of these properties.
- Scope of Work mill & overlay from end of Phase II Route 110 project (near PWD garage) to the current urban compact. Full road reconstruction from current urban compact line to Jericho State Park (proposed urban compact line). Reconstruct sidewalks, improve ADA accessibility etc. All phases of engineering are likely required.

#### Part 5 - Resiliency

- Drainage facilities within the project area were installed a long time ago. Since weather patterns and frequency
  and severity of storm events are changing, it is likely that the current facilities are inadequate (in both condition
  and size).
- This project is located along and is part of the DEAD RIVER??? watershed. Implementation of adequate roadway
  and secondary drainage systems will help mitigate and prevent flooding along this corridor.

Total cost for mill & overlay from Phase II Route 110 - \$250k Reconstruction from Urban Compact to Jericho Park - \$3.9m

Eric Grenier, PE Public Works Director City of Berlin 168 Main Street Berlin, NH 03570 (603)752-8551

From: Pamela Laflamme

Sent: Tuesday, November 06, 2018 12:02 PM

To: Jim Wheeler < jwheeler@berlinnh.gov>; Eric Grenier < egrenier@berlinnh.gov>

Subject: RE: Proposal questions

I should add points for both Route 16 and Route 110...

From: Pamela Laflamme

Sent: Tuesday, November 06, 2018 11:45 AM

To: Jim Wheeler < <a href="mailto:jwheeler@berlinnh.gov">jwheeler@berlinnh.gov</a>>; Eric Grenier < <a href="mailto:egrenier@berlinnh.gov">egrenier@berlinnh.gov</a>>

Subject: Proposal questions

This is from the guidance document that goes along with the proposal...

Any bullet points that I can spin into concise sentences are appreciated! I've started writing but could use some perspective from the point of view of an engineer or two...

# North Country Council - Ten Year Plan Project Proposal Form

A	\pp	licant:				Contact Person:
Ī	J	City/Town o	of: Be	rlin		Name: Pamela Laflamme
		Planning Co	mmission			Title: Community Development Director
		NH DOT				Address: 168 Main Street Berlin, NH 03570
		Transit Ager	ncy:			Phone: 603-752-8587
		Other (Spec	ify):			e-mail: plaflamme@berlinnh.gov
			-			
		Road(s):	NH Route	110	From/To:	Berlin Public Works Garage to Jericho Lake Road
		Length:	Approxima	tely 2 miles	City/Town:	
	)es	cription of Pi	roposal Loca	tion		
Г		ority 2 of :				
F	a	rk. The u	rban com	ary up to its intersection with	n Jericho La st bevond th	oute 110 within and beyond the City's ake Road at Jericho Mountain State are Eversource substation on NH Route ap for further details.
Curr City • Th	rently 's lac e obj addit	ct Purpose: v  the City of Berlin urk  of control of this cor  ective is to coordinate ion, the City would like  on multi-modal tran-	what probler  can compact along Re ridor. NHDOT current with NHDOT to reco to tie this corridor in Spondation everteers.	on-related issues and/or meeting any n(s) is the proposal addressing, and he not the proposal addressing, and he not the section of the developable area withing the controls and maintains much of this section of Route 110. Instruct the corridor (approximately 2 miles) and in turn take over the benefit of the proposition of the section	other listed go now is it address this corridor. Since the A er control and maintenance	ssed by the proposed project?  XTV/OHRV boom, development has started in this area, however it is hindered by the
Due	.:	- N l				
nee	yed ed f	for the prope	sed project?	entic transportation deficiencies or pr	roblems to be a	addressed? Is evidence available to support the
owr • NI • Ad	ne c ners HD dditi ne c	oity needs to co s. OT would like to ionally, the road commitment of l	ntrol this corrid o give the City dway corridor r limited resource	responsibility of the section of road that is o	have heard this futside of our urba	rom users of the OHRV trails as well as local business
Goa	als	and Objectiv	es: list the g	oals and objectives of the project. B	evond those m	entioned in the Purnose
stat	em	nent, what ot	ther issues w	ill be addressed by the proposed pro	oject?	and in the raipose
• In • C • In inci	npr on npr rea npr	rove the con trol/expand rove roadwa ase the long	ridor conditi the urban c by infrastruc evity of the to local bus	ons for all users (vehicular, pedes ompact to Jericho Mountain State ture (pavement structure, drainage system. sinesses and promote developmen	trian, bicycles Park to spur e facilities etc.)	etc.). economic development in this corridor. ) to improve corridor sustainability and orridor. Make an attractive gateway to help

## North Country Council - Ten Year Plan Project Proposal Form

Describe the proposed project. Also include: a) problem statement, b) project background, and c) preliminary scope of work.

- Transportation problem declining roadway conditions and aging drainage systems leading to reduced roadway function, user rideability, and pedestrian safety/accessibility concerns.
- Lack of ultimate control of this roadway to the Jericho Mountain State Park hinders long term development potential and marketability of properties along this corridor. Extending the urban compact to the Jericho Mountain State Park improves the economic viability of these properties.
- Scope of Work Mill & overlay from end of Phase II Route 110 project (near the Public Works Department garage) to the current urban compact line. Full road reconstruction from current urban compact line to Jericho Lake Road (proposed urban compact line). Improve ADA accessibility. All phases of engineering are likely required.

Alternatives: have any alternatives to the proposal described above have been considered, evaluated, or implemented?

At this time the alternatives include - do nothing, do the project on our own up to the urban compact line only or apply for TYP funding. We have not closely evaluated other alternatives at this time having just completed several major road projects here in the City.

Outreach: describe the extent of public outreach and involvement efforts to date and anticipated future efforts for the proposal:

This topic has actually had several iterations of conversations among the City Council, local business owners, local ATV clubs and riders. There have been many conversations back and forth with NHDOT about the viability and practicality of taking over new miles of roadway as we have a full complement of streets within the urban compact but there does seem to be interest in having a mechanism in which the City can oversee the roadway and allow ATV/OHRV traffic. If the project moves forward there will definitely be a public input component to get feedback and support of our residents.

Is the proposal identified as a priority in a **local or regional plan** (e.g. local master plan, regional transportation plan, corridor study, etc). If **yes**, provide a link to the pertinent section of the plan(s):

Route 110, same NH Route 16, is identified in the City's Master Plan as a significant state & regional transportation corridor not only for Berlin but for the greater Androscoggin Valley. Route 110 is the City's primary east/west corridor, a major arterial, and in need of improvements related to increasing the Level of Service for the roadway as there are many driveways and roadways that enter the facility creating opportunities for conflict. Our Master Plan also references the fact that this stretch of road is part of a scenic byway. https://www.berlinnh.gov/sites/berlinnh/files/uploads/transportation.pdf

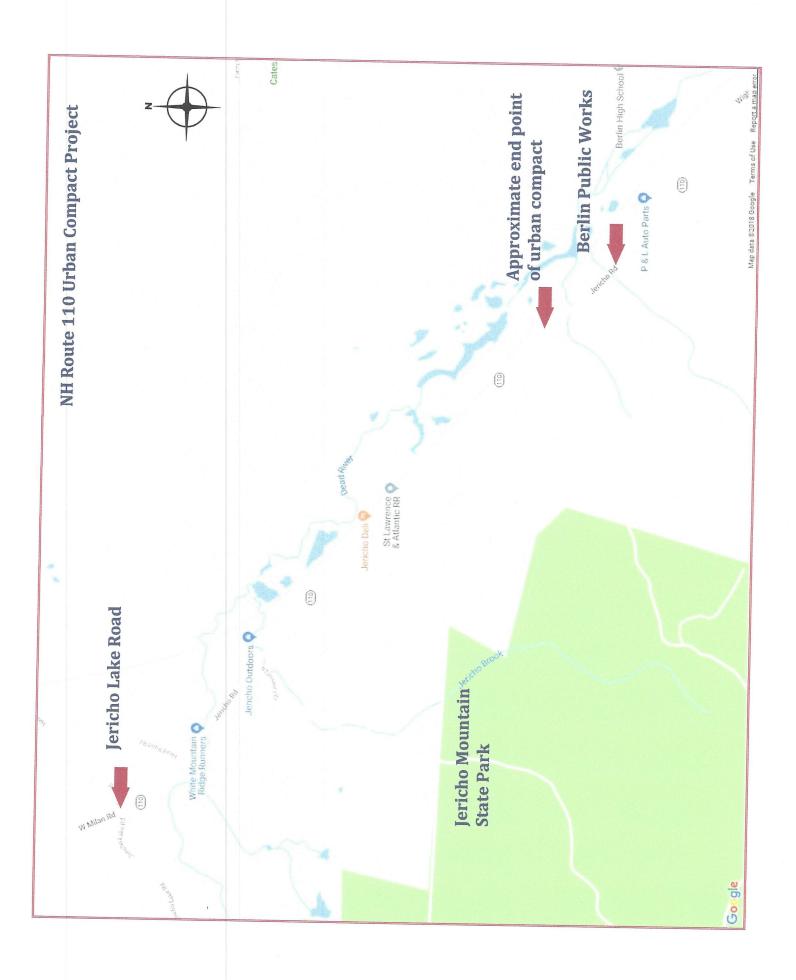
Resiliency: will the proposal address or improve natural hazard mitigation measures (e.g., flooding)?

- Drainage facilities within most of the project area were installed a long time ago. Since weather patterns and frequency and severity of storm events are changing, it is likely that the current facilities are inadequate (in both condition and size).
- This project is located along and is part of the Dead River watershed. Implementation of adequate roadway and secondary drainage systems will help mitigate and prevent flooding along this corridor.

# North Country Council - Ten Year Plan Project Proposal Form

Cost Estimate (enter 0 if not applicable)	
Engineering: \$415,000	
Right-of-Way: \$100,000	
Construction: \$4,150,000	
Structures:	
Capital:	
Operating:	
Total: \$4,665,000	
What is the source of the above cost estimate?	
Public Works Director, Eric Grenier, PE	
Supporting Evidence and Documentation (Check box if available	then small or mail relevant execute (name to MCC)
Corridor Study (email excerpt)	Letter(s) of Support
Local Transportation Study/Plan (email excerpt)	
Regional Planning Study/Plan (email excerpt)	
Crash Reports	
Turning Movment/Traffic Volume Data	
Special Studies (Road Safety Audit, Warrant Analysis, etc	c.)
Ridership Estimates Safe Routes To School Travel Plan	
No Documentation Available	
X Other: Council Minutes	
Attach a detailed man showing the proposal least	
Attach a detailed map showing the proposal location and surrour	ndings. Include the information listed below where there are
potential impacts within or adjacent to the proposed project area.	NCC is available to assist with mapping - please contact Alex
Belensz (abelensz@nccouncil.org) no later than October 12th, 201	8 if you would like assistance.
☐ Park/Recreation areas	☐ Water resources, aquifers, wetlands
☐ Scenic/historic/cultural resources	☐ Flood zones
☐ Bike lanes/sidewalks/crosswalks	☐ Wildlife habitats
☐ Recreational/multi-use trails	☐ Commuter sheds
	☐ Freight corridors
☐ Transit service/public transportation routes	
☐ Park and Ride facilities	D lowincome minerity, added to
☐ Culverts/bridges	Low income, minority, elderly housing
☐ Signalized intersections	☐ Retail/tourism destinations
☐ Active railroads	☐ Employment centers
Active railloads	☐ Municipal services/schools
☐ Other active or proposed transportation improveme	***
(please list):	nts
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September, 2018



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	2013	2014	2015	2016	2017	TOTAL
Proposal One	29	32	24	25	24	134
Proposal Two	6	5	6	3	7	27



# STATE OF NEW HAMPSHIRE DEPARTMENT OF TRANSPORTATION BUREAU OF TRAFFIC

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045049	82	NH 110 (WIGHT ST) EAST OF SIXTH AVE (EB- WB) (81045082-81045083)	16	*	*	4400	*	*	3800	*	*
045050	82	WILLOW ST NORTH OF PINE ST	19	*	*	1900	*	*	1300	*	*
045051	62	NH 110 (WEST MILAN RD) AT MILAN TL (EB- WB) (61045012-61045013)	90	1600	1800	*	*	1600	*	*	1800
045052	62	NH 16 AT MILAN TL (SB-NB) (61045014-61045015)	90	*	2500	*	*	2600	*	*	2200
045053	82	NH 110 (BERLIN-GROVETON HWY) AT COMPACT LINE (EB-WB) (81045038-81045039)	91	*	2500	*	*	2100	46-	*	2600
045054	82	NH 16 (MAIN ST) NORTH OF WOODWARD ST	16	*	*	4400	*	*	2900	*	*
045055	82	NH 110 (GREEN ST) WEST OF COLE ST	16	*	*	*	*	*	*	*	. 00
045056	82	MASON ST EAST OF PLEASANT ST	17	5100	*	*	4800	*	*	4400	0000
045058	82	GREEN ST BETWEEN NH 16 NB AND NH 16 SB	17	*	*	*	*	*	*	3700	*
045059	82	HIGH ST NORTH OF PLEASANT ST	17	*	2600	*	3000	*	*	2100	*
045060	81	NH 16 (PLEASANT ST) SB OVER DEAD RIVER	16	*	6100	*	*	5500	*	*	2300
045061	81	NH 16 (MAIN ST) NB OVER DEAD RIVER	16	*	5700	*	4800	*	*	4300	*
045062	82	SECOND AVE WEST OF WILLOW ST	17	5700	*	*	2000	*	*	3900	*
045063	82	MANNERING ST WEST OF SECOND AVE	16	*	*	*	*	*	*	2100	*
045064	82	NH 110 (MADIGAN ST) WEST OF 2ND AVE (EB- WB) (81045016-81045017)	16	*	2600	*	*	2200	*	2600	*
045065	82	HILLSIDE AVE WEST OF SPRING ST	17	*	*	*	*	*	*	*	2200
045066	82	UNITY ST NORTH OF MASON ST	17	*	*	6400	*	*	8500	*	00 *
045067	82	NH 16 (MAIN ST) NORTH OF 10TH ST	16	*	0069	*	*	6400	*	*	5200

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#### City Council Work Session - excerpt November 5, 2018

Present were: Mayor Grenier, Councilors Theberge, Remillard, Otis, Higbee, Gentili and Morgan Allain, Berthiaume and Rozek.

Others present: City Manager Jim Wheeler, City Clerk Shelli Fortier, Public Works Director Eric Grenier, Community Development Director Pamela Laflamme, Fire Chief John Lacasse, Code Enforcement Officer, Michel Salek, Finance Director, Patty Chase, members of the public and Barbara Tetreault, *Berlin Daily Sun* 

#### Route 16 portion of the NHDOT 10-Year Plan

Community Development Director Pam Laflamme and Public Works Director Eric Grenier shared with the council a map with four boundary areas and suggestions for roadwork to be forwarded to North Country Council for the NHDOT 10-year plan. Since the reason for the Council choosing the Cleveland Bridge to Phase 1 of the Route 110 project as their first choice was to improve the entrance to the city, Eric Grenier and Laflamme felt that moving the boundary line to the town line should be considered. Eric Grenier advised that it would be his recommendation that Boundary Area #1, from the town line to Watson Street, and Boundary Area #2, from Watson Street to the Cleveland Bridge, could be to mill and overlay existing pavement, since the roadway surface is generally in good condition. However, Boundary Area #3 from Cleveland Bridge to the Y at Veteran's Park, and Boundary Area #4, from Veteran's Park to Green Square, should be a full depth reconstruction, as this was not part of the roadway reconstruction in the 1980's. Councilor Theberge asked about sidewalks, and Eric Grenier advised the sidewalk on the west side would be included. Mayor Grenier advised he would also like to see Pleasant Street from Veteran's Park to the US Post Office included as well. Councilor Rozek mentioned the condition of Hutchins Street and was advised this will need to be done within the next few years, before the 10-year plan would be available.

Councilor Rozek moved, with a second from Councilor Morgan-Allain to add the City Engineer's recommendations for Boundary Area #1 and Boundary Area #2, along with Pleasant Street from Veteran's Park to Exchange Street, to the Route 16 Project for the NHDOT 10-Year plan, which will be submitted to North Country Council for consideration. So moved, the motion carried.

Community Development Director Pam Laflamme also advised the Council that a vote of support was needed for the Route 110 Urban Compact Project.

Councilor Remillard moved, with a second from Councilor Rozek to show support for the Route 110 Urban Compact Project to Jericho Park. So moved. The motion carried with a vote of 8 for, and one opposed.

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#### City Council Work Session October 22, 2018

Present were: Mayor Grenier, Councilors Otis, Higbee, Rozek, Gentili, Morgan Allain, and Théberge.

Others present: City Manager Jim Wheeler, City Clerk Shelli Fortin, Public Works Director Eric Grenier, Robert Doyle, Barbara Tetreault, *Berlin Daily Sun*, and public; Claire Stiles, Stuart Light, Matthew Chernicki

Mayor Grenier opened the meeting at 6:30 p.m.

Mayor Grenier advised that a non-public session for legal matters and a non-meeting for collective bargaining would be needed after the agenda items.

#### City Hall Elevator Study

Robert Doyle summarized the elevator options from the City Hall Accessibility Study for the Council. Doyle reviewed the current accessibility, which includes the ramp out front, a platform lift in the basement, and the platform stair lift. The stair lift has malfunctioned in use and it is difficult to get parts for it due to its age. The manufacturer's recommendation for use is 20 years, and the lift was installed in 1988, so it is 30 years old. The platform lift is the same age and should also be replaced. The study provided cost comparisons for three options: the replacement of the existing platform and stair lift, the LULA elevator, and the 2100 lb hydraulic elevator. Doyle advised that after looking at several locations for the elevator, the best use and function would be in the central stair of the main hall. The structural system would not be impacted and the area would still be functional with a single stairway. The LULA (Limited Use Limited Access) elevator is smaller and slower, but provides a cost savings and would fit in the area of one of the stairways. The 2100 lb hydraulic elevator would be faster and potentially have a longer life, but is more expensive and would require more space. Doyle advised that both elevators are ADA compliant and meet building code. The current lift is not ADA compliant, but is grandfathered. Mayor Grenier expressed his concern about the historic value of the building and that changing the structure will cause it to lose character. Doyle assured the Council that the project could be done in a way that it would look like it was a part of the original building. The Council requested Doyle provide a computer generated image to show the building as it would look with the elevator installed. Councilor Theberge asked about emergency exit from the elevator in case of a power failure and was advised it would have a battery backup to allow the elevator to return to the ground floor in that event. Doyle advised that the maintenance costs would be less for the LULA than the 2100 lb hydraulic elevator. Mayor Grenier suggested that City Manager Wheeler look into grants that may be available to assist the city with the cost, such as the CDBG, or Rural Development. The Council asked Eric Grenier if the building's historic value would factor into the grant funding and E. Grenier advised it would depend on the funding source and may require an impact statement. Doyle advised that elevator installations have been done successfully in other historic buildings in the state.

#### **Ten-Year Plan Project Options**

The Council reviewed the options available for consideration by North Country Council for the NHDOT Ten-Year Plan. Pamela Laflamme sent a memo outlining the potential projects for consideration, which include the Route 110 Urban Compact Project, the Hutchins/Bridge Street Intersection, Cleveland Bridge to Phase I of Route 110, and Downtown in conjunction with the snowmelt feasibility study. Councilor Rozek also suggested that removing the defunct railroad tracks from Main Street, High Street, and Pleasant Street should also be considered. Councilor Rozek mentioned that it would be worth

contacting the railroad to see if they would give permission for the city to pull them up. Mayor Grenier advised that he would like to see option 3, Cleveland Bridge to Route 110, be considered, followed by Route 110. Councilor Higbee agreed, stating that Cleveland Bridge to Route 110 would finish off the main entrance to the city. Councilor Otis asked about bridges and City Manager Wheeler advised that is under a different program. Councilor Otis also suggested that the replacement of the box culvert on Coos Street be included in the capital plan.

Councilor Rozek moved to urge the City Manager to apply for the Cleveland Bridge to Phase I of Route 110 project, followed by the Route 110 Urban Compact Project; Councilor Higbee seconded and the motion carried.

Councilor Higbee advised he would advocate for the projects at the meeting of the North Country Transportation Commission.

#### Other

Public Works Director Eric Grenier advised that Bemis Street paving is done and that they will be working on the joints on the Mason Street bridge on Thursday. They will be starting after the morning traffic, around 9:00 am, and hope to be finished by the time school gets out. They will be shutting down the bridge and using equipment from Berlin Water Works to grind the pavement on each side of the bridge joints and then repave. Grenier advised the paving plants will be closing down on November 9, so this is a priority before winter plowing.

#### Non-Public Session

Councilor Rozek moved with a second from Councilor Morgan Allain to go into non-public session per RSA 91-A:3 II(i) Legal Matters. So moved, the motion carried unanimously by roll call.

The Council discussed legal matters.

Councilor Rozek moved with a second from Councilor Morgan Allain to come out of non-public session. All voted in favor.

Councilor Rozek moved with a second from Councilor Morgan Allain to seal the minutes until the City Manager determines they can be released. So moved, the motion carried.

#### Non-meeting

Councilor Higbee moved with a second from Councilor Morgan Allain to enter into a non-meeting per RSA 91-A:3 II (b) Collective Bargaining. All voted in favor.

Councilor Higbee moved with a second from Councilor Morgan Allain to end the non-meeting at 7:34 pm.

Councilor Rozek moved with a second from Councilor Higbee to adjourn the meeting at 7:34 pm. So moved, the motion carried.

Respectfully Submitted, Shelli Fortin City Clerk